

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION III
1650 ARCH STREET
PHILADELPHIA, PA 19103-2028

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EXPEDITED PENALTY
ACTION AND
CONSENT AGREEMENT
DOCKET NO. CAA-03-2015-0059

RESPONDENT

City of Erie, Bureau of Sewers
68 Port Access Road
Erie, PA 16507

REGIONAL HEARING CLERK
EPA REGION 10, PHILA, PA

FACILITY

City of Erie, PA - Wastewater Treatment Plant
68 Port Access Road
Erie, PA 16507

On May 20, 2014, an authorized representative of the EPA conducted an inspection of the subject facility to determine compliance with the Risk Management Plan (RMP) regulations promulgated at 40 C.F.R. Part 68 under Section 112(r) of the Clean Air Act (the Act or CAA). EPA found that the Respondent had violated regulations implementing Section 112(r) of the Act by failing to comply with the regulations, as more fully alleged in the attached RISK MANAGEMENT PROGRAM, INSPECTION FINDINGS, ALLEGED VIOLATIONS AND PROPOSED PENALTY SHEET (FORM), which is hereby incorporated by reference.

The parties enter into this Expedited Penalty Action to settle the civil violations set forth above for a penalty of **\$3,600**. This Expedited Penalty Action commences and concludes this action pursuant to Sections 22.13(b), and 22.18(b)(2), and (3) of the Consolidated Rules of Practice Governing the Administrative Assessment of Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules of Practice), 40 C.F.R. § 22.13(b), and 22.18(b)(2), and (3). This Expedited Penalty Action and Consent Agreement is being entered into by the United States Environmental Protection Agency, Region 3 (EPA), by its duly delegated official, the Director, Hazardous Site Cleanup Division, and by Respondent pursuant to Section 113(a)(3) and (d) of the Act, 42 U.S.C. § 7413(a)(3) and (d).

The settlement is subject to the following terms and conditions.

The Respondent consents to the assessment of the penalty stated above. The settlement amount was based upon Complainant's consideration of a number of factors, including, but not limited to, the seriousness of the violations and the other factors provided in CAA Section 113(e)(1) and EPA's Combined Enforcement Policy for CAA Section 112(r) Risk Management Program dated June 20, 2012. The Respondent certifies that it has corrected the violations set forth in the Risk Management Program Inspection Findings, Alleged Violations and Proposed Penalty Sheet. The Respondent also certifies that, since its last Risk Management Plan update required pursuant to 40 C.F.R. § 68.190, it has not done either of the following: (a) introduced a new regulated substance at the facility in an amount greater than its threshold quantity; or (b) introduced a new process which uses a regulated substance in an amount greater than its threshold quantity. Further, the Respondent agrees that it shall, within 15 calendar days of receipt of an executed copy of this Expedited Penalty Action, make payment of **\$3,600** in one of two forms: 1) electronic funds transfer (EFT) or 2) a cashier's check or certified check payable to the "US Environmental Protection Agency", with the Docket Number, located at the top right-hand corner of the Expedited Penalty Action, and "Chemical Accident Prevention Provisions - 112(r)" referenced on the check.

Payment of the penalty amount by EFT to: Federal Reserve Bank of New York
ABA 021030004
Account 68010727
SWIFT address FRNYUS33
33 Liberty Street
New York, NY 10045

Field Tag 4200 of the Fedwire message should read "D68010727 Environmental Protection Agency"

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
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Payment of the penalty amount by regular US Postal Service shall be sent via certified mail to:

U.S. Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, MO 63197-9000

Payment of the penalty amount by overnight mail (FedEx or other non-US Postal Service express mail) shall be sent to:

U.S. Bank
1005 Convention Plaza
Mail Station SL-MO-C2GL
St. Louis, MO 63101

The Respondent shall also send a copy of the EFT confirmation or check via certified mail to:

Michael Welsh, P.E.
RMP Coordinator
U.S. EPA, Region III (3HS61)
1650 Arch Street
Philadelphia, PA 19103-2029

Lydia Guy
Regional Hearing Clerk
U.S. EPA, Region III (3RC00)
1650 Arch Street
Philadelphia, PA 19103-2029

The payment made pursuant to this Expedited Penalty Action is a penalty within the meaning of Section 162(f) of the Internal Revenue Code, 26 U.S.C. § 162(f), and, therefore, Respondent shall not claim it as a tax deductible expenditure for purposes of federal, state or local law. This Expedited Penalty Action resolves only the civil claims for the specific violations alleged in the attached Risk Management Program, Inspection Findings, Alleged Violations and Proposed Penalty Sheet. Furthermore, EPA reserves the right to commence an action against any person, including Respondent, in response to any condition which EPA determines may present an imminent and substantial endangerment to the public health, welfare, or the environment. In addition, this settlement is subject to all limitations on the scope of resolution and to the reservation of rights set forth in Section 22.18(c) of the Consolidated Rules. Further, EPA reserves any rights and remedies available to it under the Act, the regulations promulgated thereunder, and any other federal laws or regulations for which EPA has jurisdiction, to enforce the provisions of this Expedited Penalty Action, following its filing with the Regional Hearing Clerk.

Respondent neither admits nor denies the allegations set forth in the attached Risk Management Program, Inspection Findings, Alleged Violations and Proposed Penalty Sheet, but admits that jurisdiction has been established for this Penalty Action. Also, upon EPA final approval of the Expedited Penalty Action, Respondent expressly waives its right to contest the allegations, to a hearing under Section 113(d)(2)(A) of the Act, 42 U.S.C. § 7413(d)(2)(A), and to appeal this Order under Section 113(d)(4) of the Act, 42 U.S.C. § 7413(d)(4). Moreover, in entering into this Consent Agreement, the Respondent agrees to bear its own costs and attorney's fees related to this Expedited Penalty Action.

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ACCEPT THE PROPOSED PENALTY

I/we consent to the proposed penalty.

DECLINE THE PROPOSED PENALTY

I/we decline the proposed penalty. If you choose to decline this proposed penalty, check the box. You may be subject to formal enforcement action and, in that event, will have an opportunity to a hearing related to any subsequent penalty assessment.

COST OF COMPLIANCE

410,522.80

Respondent certifies that it has expended \$_____ to correct the alleged violations and to come into compliance.

EFFECTIVE DATE

This Expedited Penalty Action will be effective upon filing.

The undersigned representative of Respondent certifies that he or she is fully authorized by Respondent to execute this Expedited Penalty Action and to legally bind the party whom he or she represents to this Expedited Penalty Action.

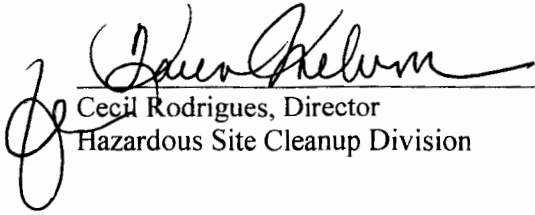
Signature *[Signature]* Date: *1-8-15*

Name and Title (print) *Joseph E. Sinnott - Mayor*

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
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DOCKET NO. CAA-03-2015-0059

SIGNATURE BY COMPLAINANT:


Cecil Rodrigues, Director
Hazardous Site Cleanup Division

JAN 29 2015

Date: _____

FINAL ORDER

Pursuant to Section 113(d)(1) of the CAA, 42 U.S.C. § 7413(d)(1), and in accordance with the Consolidated Rules of Practice, 40 C.F.R. Part 22, and having relied upon the representations of the parties set forth in the Consent Agreement, I have determined that the penalty assessed herein is based on a consideration of the factors set forth in CAA Section § 7413(d)(1) and EPA's Combined Enforcement Policy for CAA Section 112(r) Risk Management Program dated June 20, 2012.

THEREFORE, the foregoing Consent Agreement is hereby approved and incorporated by reference into the Final Order. The Respondent is Ordered and agrees to pay the civil penalty set forth above.



Date: _____

02-05-2015

Heather Gray
Regional Judicial Officer

**RISK MANAGEMENT PROGRAM, INSPECTION FINDINGS,
ALLEGED VIOLATIONS AND PROPOSED PENALTY SHEET (ENCLOSURE #2)
Program Level 3 Process Checklist**

Facility Name: City of Erie, PA-Wastewater Treatment Plant

Prevention Program - Maintenance [68.56]

Has the owner/operator failed to prepare and implement procedures to maintain the on-going mechanical integrity of the process equipment. [68.56(a)]	No
--	----

Has the owner/operator failed to train or cause to be trained each employee, involved in maintaining the on-going mechanical integrity of the process, in the hazards of the process, in how to avoid or correct unsafe conditions, and in the procedures applicable to the employee's job tasks. [68.56(b)]	No
--	----

Has the owner or operator failed to perform or cause to be performed inspections and tests on process equipment that follow recognized and generally accepted engineering practices. [68.56(d)]	No
---	----

Prevention Program - Compliance audits [68.58]

Has the owner or operator failed to certify that compliance audits are conducted at least every three years to verify that the procedures and practices are adequate and are being followed. [68.58(a)]	No
---	----

Has the owner or operator failed to promptly determine and document an appropriate response to each of the findings of the audit and documented that deficiencies had been corrected. [68.58(d)]	No
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RISK MANAGEMENT PROGRAM PENALTY WORKSHEET
(ENCLOSURE #2-CONTINUED)

Facility Name:	City of Erie, PA-Wastewater Treatment Plant
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Adjusted Penalty = Unadjusted Penalty X Multiplier

The Unadjusted Penalty is calculated by adding up all the penalties listed on the Risk Management Program, Alleged Violations and Proposed Penalty Sheet.

The service size (population)/multiplier are the factors that determine the adjusted penalty for government entities.

The Size-Threshold Quantity multiplier is a factor that considers the number of employees and how many times above the threshold quantity for private industry.

EXPEDITED SETTLEMENT PENALTY MATRIX

MULTIPLIER FACTORS FOR CALCULATING PROPOSED PENALTIES
FOR VIOLATIONS FOUND DURING RMP INSPECTIONS

Governmental Entities			
(Primarily public drinking water and wastewater systems)			
Total Population Served	<u>1-5*</u>	<u>>5-10*</u>	<u>>10*</u>
1-10,000	<u>0.2</u>	<u>0.4</u>	<u>0.6</u>
10,001-100,000	<u>0.4</u>	<u>0.6</u>	<u>0.8</u>
>100,000	<u>0.6</u>	<u>0.8</u>	<u>1.0</u>

***Largest Multiple of Threshold Quantity of any Regulated Chemical(s) on Site.**

The Proposed Penalty is the amount of the non-negotiable penalty that is calculated by multiplying the total penalty with the multiplier using the service size (population) as a guide.

**RISK MANAGEMENT PROGRAM PENALTY WORKSHEET
(ENCLOSURE #2-CONTINUED)**

Facility Name: City of Erie, PA-Wastewater Treatment Plant

PENALTY CALCULATION:
Calculation of Unadjusted Penalty

Violations	Penalty Value
Prevention Program - Maintenance [68.56]	
The owner/operator failed to prepare and implement procedures to maintain the on-going mechanical integrity of the process equipment. [68.56(a)]	\$1,200
The owner/operator failed to train or cause to be trained each employee, involved in maintaining the on-going mechanical integrity of the process, in the hazards of the process, in how to avoid or correct unsafe conditions, and in the procedures applicable to the employee's job tasks. [68.56(b)]	\$1,200
The owner or operator failed to perform or cause to be performed inspections and tests on process equipment that follow recognized and generally accepted engineering practices. [68.56(d)]	\$600
Prevention Program - Compliance audits [68.58]	
The owner or operator failed to certify that compliance audits are conducted at least every three years to verify that the procedures and practices are adequate and are being followed. [68.58(a)]	\$1,200
The owner or operator failed to promptly determine and document an appropriate response to each of the findings of the audit and documented that deficiencies had been corrected. [68.58(d)]	\$300

After totaling the penalty numbers from the Program 3 Penalty Schedule for the specified violations, an unadjusted penalty of \$4,500.00 is derived.

Calculation of Adjusted Penalty

- Reference the multiplying factor table for a government entity (shown above) to calculate the adjusted penalty. The facility has a service size (population) of over 100,000 and has approximately 20,000 pounds of Chlorine on-site. Using the appropriate row and column, a multiplier of 0.8 is determined.
- Use the Adjusted Penalty formula

Adjusted Penalty Calculation		
Unadjusted Penalty	X Multiplier	= Adjusted Penalty
\$4,500	0.8	\$3,600



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION III

1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

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REGIONAL HEARING CLERK
EPA REGION III, PHILA. PA

In the Matter of:)	EPA Docket No.:
City of Erie, Bureau of Sewers)	CAA-03-2015-0059
68 Port Access Road)	
Erie, PA 16507)	
)	
Respondent,)	
)	Proceedings under Section
City of Erie, PA-WWTP)	113(d)(1) of the Clean Air Act, 42
68 Port Access Road)	U.S.C. § 7413(d)(1).
Erie, PA, 16507)	
)	
Facility.)	
)	

CERTIFICATE OF SERVICE

I, the undersigned, hereby certify that on the date provided below, I hand-delivered and filed the original of Complainant's, the United States Environmental Protection Agency's, Expedited Settlement Agreement with the Regional Hearing Clerk, EPA Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103-2029, and that true and correct copies of the Expedited Settlement Agreement, were sent to:

Via certified mail, return receipt requested

2/11/15
Date

Michael Welsh
Michael Welsh (3HS61)